



# Contents

- Crumbling Foundations
- Structural Support: Community

- Presence

Building a SAFER High Point

POLICE



- Rebuilding Lives, Rebuilding Our City
- Thoughtful, Committed, Organized
- Timeline of HPCAV

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HPCAV

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- Law Enforcement and
- Reconstruction
- Moral Voice



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**G** retta Bush, president of High Point Community Against Violence, has been involved in efforts to reduce violence in High Point since the mid-1990s – before there was any organization.

"I stayed because I saw real opportunity, and several people who were active in those first meetings have stayed this long because they, too, believe in it."

"We know that partnerships work and make a community stronger, and we want others to be part of this family. We welcome people to come to our monthly meetings and participate in call-ins and responses."

She says her dedication "always has been based on results; seeing people turn their lives around. Whether a person went to prison or we see them around town, there has been no resentment either way.

"The changes in their lives is what has mattered most."

# Crumbling Foundations

People make up neighborhoods and neighborhoods are the building blocks of every city. When neighborhoods deteriorate, the whole city is affected. Violence can destroy a neighborhood almost overnight.

"When the call was extended to me to serve in the West End in May of 1992, English Road Baptist Church sat in a front row seat to the violence, open air drug deals, prostitution, muggings, litter, fear and intimidation."

Jim Summey, Pastor, English
 Road Baptist Church; Executive
 Director, HPCAV

| High Point Crime | 1996   | 1997   |
|------------------|--------|--------|
| Murder           | 17     | 20     |
| Rape             | 52     | 50     |
| Robbery          | 418    | 457    |
| Assault          | 776    | 724    |
| TOTAL CRIMES     | 1262   | 1252   |
| POPULATION       | 71,806 | 76,606 |





The High Point Police Department and its state and federal law enforcement partners had been searching for a new and effective way to reduce violence. The U.S. Attorney's office found it in the Boston Gun Project/Project CeaseFire, a youth homicide reduction initiative in Boston, Massachusetts, in which law enforcement and community worked together to dramatically decrease gun violence. Several community groups, each working independently to reduce violence, were invited to learn about this strategy. Many meetings and much discussion later, committed members from each group joined together and began working with the High Point Police Department, eventually forming High Point Community Against Violence, Inc.

"When I talked to knowledgeable people in High Point and the U.S. Attorney's office...we found...very small numbers of very high-risk people, very well known to law enforcement. That was what we'd found in Boston and elsewhere, so that was very encouraging."

 David Kennedy, Director, National Network for Safe Communities, John Jay College of Criminal Justice, developer of Project CeaseFire "(The High Point Police Chief) reached out to me, to tell me of something they were working on. I didn't even know (they) knew who I was, but I discovered ... we had a lot in common. My problem was also their problem. We were struggling to win the same fight for the souring ground beneath us."

- W. Sherman Mason, II, High Point Pastor



"AS LONG
AS THERE IS
A HEALTHY,
HONEST
PARTNERSHIP
BETWEEN THE
COMMUNITY
AND POLICE,
WE ARE GOING
TO SUCCEED."

**INTERVIEW WITH** 

## » Rob A.J. Lang, Assistant US Attorney

Rob Lang, Assistant U.S. attorney for North Carolina's Middle District, was aware of significant violent crime increases in the Triad in the early-to-mid-1990s.

Some residents became outraged at the death in 1997 of 17-year-old Jacob Walker, an unintended homicide victim and demanded that then Chief of Police Louis Quijas do something about it. Quijas explained that he, too, was outraged but wondered why there was no community outrage about the previous 14 homicides in the city in the fall of that year. He explained that violence is not just a police problem, but a community problem as well, and he needed the community's help.

"High Point had a Uniform Crime Report index over 1,000 violent crimes per 100,000 people. We saw a rift between community and law enforcement and thought, if we worked together, we might be able to save some lives." Over a year's time, the Violence Task Force at High Point Regional Hospital, the Police Department's Black on Black Violence group and others merged and High Point Community Against Violence was established in 1998. "The community was engaged in the deterrence policing partnership," Lang says, "and what it wanted to do was help folks return to their families and communities and be positive."

"As long as there is a healthy, honest partnership between the community and police, we are going to succeed."

# » Reconstruction

The theory behind Project CeaseFire, referred to as problem-oriented policing or focused deterrence, was the basis for the strategy High Point developed to reduce violent crime.

Focused deterrence does just what the name implies: It focuses deterrence efforts on the small number of individuals who are driving the majority of the crime and violence.

### **Focused Deterrence Initiatives:**

1998

### Repeat Violent Offenders



First implementation of focused deterrence using notifications (call-ins).

RESULT: 47% reduction in violent crime index (murder, rape, robbery, assault)

2008

Robbery Initiative



RESULT:12% decrease in robbery.



Violent Groups Initiative



RESULT: Three-year decline in violent crimes; fewest number of reported violent crimes in more than 20 years.

2003

#### Drug Market Interventions



begin in five areas of High Point.

RESULT: 57% reduction in violence, sustained for six years.

2008



Juvenile Notifications Face to face meeting and offer of assistance to every juvenile (and a family member or guardian) returning to High Point from

Youth Correction Centers.

**RESULT: Recidivism rate dropped** from 86% to 36%.

2011

Offender Focused Domestic Violence Initiative

RESULT: A new way of reducing domestic violence.

# » Moral Voice

HPCAV serves as the moral voice of our community. At every Notification meeting, volunteers stand together to speak the truth to individuals identified as the source of current violence. A message is delivered that offers direction, encouragement, assistance and hope, as well as a promise that if the individuals do not stop committing violent acts, the community will stand with the Police Department because we will not tolerate violence.



"THE PARTNERSHIP BETWEEN LAW **ENFORCEMENT AGENCIES AND COMMUNITY** PARTNERS IS AND HAS BEEN A FOUNDATIONAL COMPONENT OF FOCUSED DETERRENCE STRATEGIES FROM THE VERY BEGINNING."

- JOHN WEIL, DIRECTOR, NC NETWORK FOR SAFE COMMUNITIES, UNIVERSITY OF NORTH CAROLINA AT GREENSBORO



"VIOLENCE IS NOT A POLICE PROBLEM; IT'S A COMMUNITY PROBLEM. WE HAVE TO BE THE ONES TO TELL THE POLICE DEPARTMENT WHAT'S EXISTING IN OUR NEIGHBORHOODS."

Bobby Davis, Community Volunteer,
 retired officer, High Point Police Department

misunderstandings and taking any

information residents may have to give.



# » Model Blueprint

"HIGH POINT
HAS DONE
MORE WITH
THESE NEW
IDEAS THAN
ANY OTHER
SINGLE
PLACE IN THE
COUNTRY."

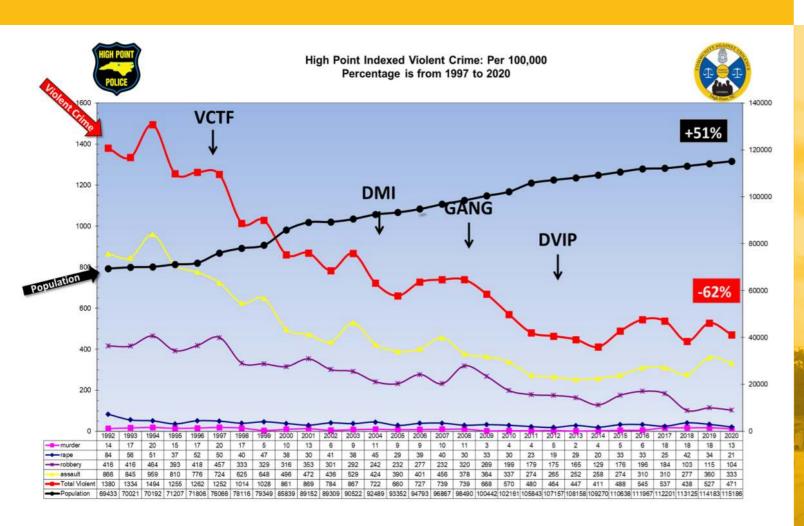
David Kennedy

"It has dramatically reduced violence, institutionalized support for those at highest risk, and created new approaches to drug markets and domestic violence that are having national impact.It's extraordinary, and everybody should be honored for what they've done."

- David Kennedy

- Validated data actual numbers of crimes committed by specific individuals and trends based on that data have directed all strategic planning and activities from Day One. That data is shared freely, building transparency into all decision- making. It is the use of data that has enabled us to get more community partners to the table and to have honest discussions with individuals committing violent crimes and their families. Research partners, such as the University of North Carolina at Greensboro, have been a key component of HPCAV's work.
- High Point was the first small city in the United States to implement focused deterrence strategies. Since 1999, at least 49 U.S. cities and counties and three foreign countries have been introduced to or trained in implementation of what often is called the High Point Model of focused deterrence, including community involvement. The High Point Police Department and HPCAV have won eight state and national awards and numerous other recognitions for their work to reduce violence in our city.

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### Visible results

- lives changed, neighborhoods revived
- has encouraged greater community participation.

A local businessman, Zaki Khalifa, donated the building that houses HPCAV offices and programs today. Then Ed Kimsey, a local licensed contractor, made an offer to HPCAV: Allow me to offer basic construction work training and "let's see what can happen." Now referred to as the Life Construction Program, it provides hands-on job preparedness training and skills building work.

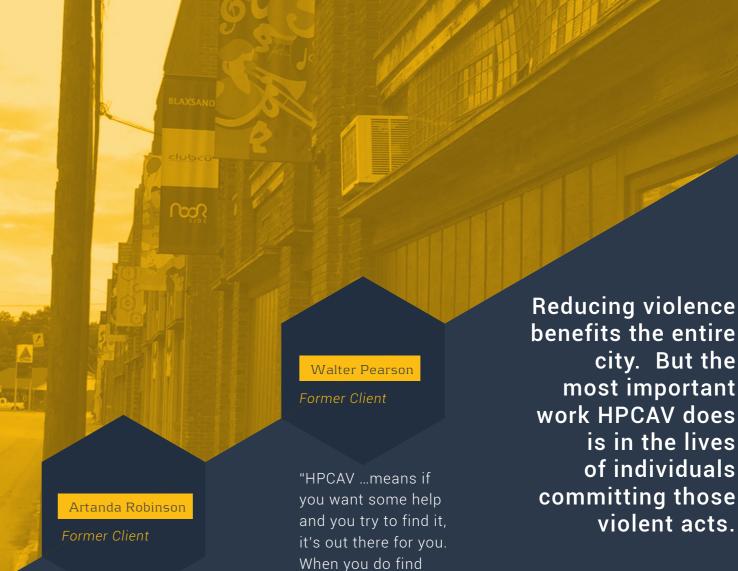
HPCAV always will be in the business of rebuilding. Continued use of focused deterrence, with flexibility, enables law enforcement and HPCAV to prevent and respond to on-going and new challenges.

Since High Point began using focused deterrence in 1998, the violent crime rate (as of 2020) has decreased by 62%, while the city's population has grown by 51%. The reduction and prevention of an estimated 3,400 violent crimes has saved High Point over \$8 million.\*



\* Based on Rand economist estimates; provided by High Point Police Department, 2020

# Rebuilding Lives, Rebuilding Our City



"My life was spiraling out of control and, although I had been wrapped up in the street life as far as hustling drugs and gang affiliation ... I needed change. HPCAV helped pave the way ... It's because of you all that I am a better version of myself."

help, you need to take advantage of it and use it wisely. It has kept me from thinking about doing wrong... kept me focused."

committing those

"I noticed a strong potential in your ability to help the troubled members of our community and train them to become productive citizens of society."

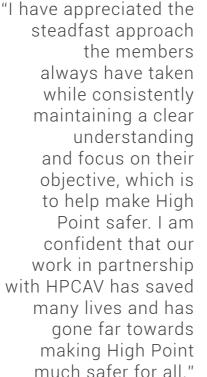
Zaki Khalifa

# » Thoughtful, Committed, Organized

The deep desire of a few small groups of people from different walks of life across the city, who were willing to work through whatever stood in the way of the good of the whole and who were committed to the long haul, gave rise to the organization that is High Point Community Against Violence, Inc.

"I have appreciated the much safer for all."

- Kenneth J. Shultz, **Chief, High Point Police Department,** 2016-2020





The purpose today is as it has always been: To make High Point a safer place for everyone.

> "There were lots of strategies out there, but we wanted to create something unique, something sustainable, in High Point. What impressed me most was the willingness of the community to buy into the strategy, to be a part of the strategy, and to own it."

- Louis Quijas, **Chief, High Point** Police Department, 1997-2003



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#### **INTERVIEW WITH**

### Jim Summey HPCAV Executive Director

Motivated by concern for people in the English Road Baptist Church neighborhood, Pastor Jim Summey has been combatting violence in High Point for a quarter century.

Back in the early 1990s, he and his church's members, "stepped out – to ridicule, threats, laughter and scoffing – but we never stopped." The effort did not thwart the prostitutes, drug dealers or violence, however, so, with pastors of two other churches (Rankin Memorial Methodist and First Reformed UCC), West End Ministries was established. One dealt primarily with youth, another took on housing concerns and the third focused on crime and safety.

"It was out of this that the relationship with the High Point Police Department blossomed," Summey says. "High Point Community Against Violence had been established and I came to my first meeting in March 2003." He later became HPCAV's executive director.



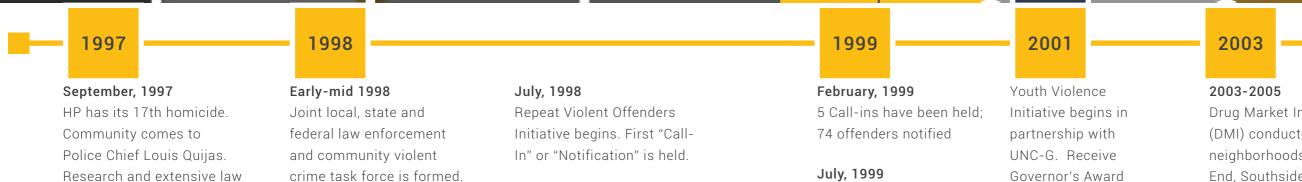


His message is simple and direct:

"We are High Point Community
Against Violence – ONLY! We
specialize in understanding
violence, those who do it, how to
learn, how to help, admitting our
failures and continuing our success.
We value relationships and stand on
truth, not myth and emotions."

"VIOLENCE IS WRONG!"

## Timeline



December, 1997

begins.

Separate community groups begin working together and with HPPD to reduce violent crime.

enforcement partnership

crime task force is formed. Working with David Kennedy, researcher, Harvard University JF Kennedy School of Government to adapt Project CeaseFire

model for HP.

September, 1998

23 major and violent drug dealers arrested; homicides drop to zero (0) until July 1999.

2008

Assaults with guns down 50% compared to same time in 1998; other cities begin coming to HP to observe and learn.

Governor's Award for Innovations in Community Policing. Drug Market Initiative (DMI) conducted in five neighborhoods: West End, Southside, East Central, Washington Drive and Daniel Brooks neighborhoods

High Point Community Against Violence, Inc. gains 501 (C) 3 status.

2004

2005

High Point's Violent Crime Index down 35%.

National Institute of Justice funds UNCG to evaluate the High Point DMI.

2006

High Point's DMI receives Innovations in American Government Award.

2016

2007

Violent Gang Initiative begins. Robbery Initiative begins. Juvenile Notifications begin, in person at juvenile's residence. HPCAV, Inc. hires its first paid employee, Jim Summey. Summey testifies before a Senate Subcommittee on HP's model program.

National League of Cities Gold Award received.

Zaki Khalifa, a local business leader, donates the building at 792 N. Main Street to HPCAV, which becomes our first permanent home.

2010

Gretta Bush, longtime Board chairwoman, receives a 2009 Governor's Volunteer Service Award.

Ed Kimsey, licensed contractor, begins Life Construction Program, teaching construction and life skills to our clients and others needing a fresh start.

2011

Domestic Violence Initiative begins with Family Service of the Piedmont, UNC-G and other partners. Initial notifications made in person, at offender's residence. Chief Fealy and Gretta Bush, HPCAV, receive the L. Anthony Sutin Civic Imagination

2020

2012

Focused Deterrence use continues under High Point's 3rd police chief.

2014

HPCAV receives the FBI Director's Community Leadership Award for outstanding service to our nation and community.

2015

Gretta Bush, long time Board chairwoman, receives the NC 6th Congressional District Community Hero of the Month Award by US Representative Mark Walker.

HPPD receives Herman Goldstein Award for Excellence in Problem Oriented Policing (for Intimate Partner Violence Intervention)

2017

2017-2019 Heroin use and

overdoses rise significantly as does related violence.

HPPD/HPCAV work to reduce drug-related

2018

violence, including custom notifications made in person. Family Justice Center opens in High Point.

Therapeutic program for small group of clients, their children and other family members begins.

2019

HPCAV and HPPD continue to meet with families and individuals to address violent behavior. Focused deterrence with emphasis on younger offenders continues under High Point's interim police chief, 5th leader since 1997. Life Construction Program continues.

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